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CITY OF DUBUQUE, IOWA PARKING FACILITIES OFFICIALS

Name	Title
Roy D. Buol	Mayor
Richard W. Jones David T. Resnick Kevin J. Lynch Karla A. Braig Joyce E. Connors Dirk N. Voetberg	Council Member – At Large Council Member – At Large Council Member – 1 st Ward Council Member – 2 nd Ward Council Member – 3 rd Ward Council Member – 4 th Ward
Michael C. Van Milligen	City Manager
Barry A. Lindahl	City Attorney
Jeanne F. Schneider	City Clerk
Kenneth J. TeKippe	Finance Director/Treasurer
Timothy M. Horsfield	Parking Division Manager



INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the Parking Facilities of the City of Dubuque, Iowa, as of and for the year ended June 30, 2008 as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements referred to above present only the Parking Facilities of the City of Dubuque, Iowa, and are not intended to present fairly the financial position of the City of Dubuque and the changes in financial position and cash flows of its proprietary fund types in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Parking Facilities of the City of Dubuque, Iowa, as of June 30, 2008 and the changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2008, on our consideration of the Parking Facilities' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis listed in the table of contents is not a required part of the financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements of the Parking Facilities of the City of Dubuque. The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements. The combining financial statements have been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, are fairly stated in all material respects in relation to the financial statements taken as a whole. The bond ordinance requirements, schedule of insurance coverage, and schedule of statistical data have not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on them.

Dubuque, Iowa

December 16, 2008

God Sailly LLP

CITY OF DUBUQUE PARKING FACILITIES MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

This section of the financial report of the City of Dubuque Parking Facilities presents our discussion and analysis of the financial performance during the fiscal year that ended on June 30, 2008. Please read it in conjunction with the financial statements of the City of Dubuque Parking Facilities found in this report.

FINANCIAL HIGHLIGHTS

- The assets of the Parking Facilities exceeded its liabilities at the close of the fiscal year by \$15,163,116 (net assets). This was an increase of \$1,033,643 over net assets at June 30, 2007. Unrestricted net assets at June 30, 2008 in the amount of \$624,775 may be used to meet the ongoing obligations of the Parking Facilities.
- Total operating and construction fund operating revenues exceeded expenses by \$133,209.
- Within the Parking Facilities' operating fund, revenues and transfers exceeded expenses by \$1,691,427.
- Within the Parking Facilities' construction fund, expenses exceeded revenues and transfers by \$657,784.

OVERVIEW OF THE FINANCIAL STATEMENTS

The Parking Facilities' financial statements consist of a statement of net assets, a statement of revenues, expenses, and changes in net assets, and a statement of cash flows. This discussion and analysis is intended to serve as an introduction to the financial statements. This report also contains other supplementary information in addition to the financial statements themselves.

The statement of net assets presents information on all of the Parking Facilities' assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of revenues, expenses, and changes in net assets presents information showing how the Parking Facilities' net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The statement of cash flows reports cash receipts, cash payments, and net changes in cash and cash equivalents resulting from four defined types of activities. It provides answers to such questions as where did cash come from, what cash was used for, and what was the change in cash and cash equivalents during the reporting year.

FINANCIAL ANALYSIS

Net assets. As noted earlier, net assets may serve as a useful indicator of a facility's financial position when observed over time. In the case of the Parking Facilities, assets exceeded liabilities by \$15,163,116 at the close of the most recent fiscal year.

The largest part of the Parking Facilities' assets (93.2%) reflects its investment in capital assets such as land, buildings, machinery, and equipment less any related debt used to acquire those assets that are still outstanding. These capital assets are used to provide services to the citizens and customers and are not available for future spending.

PARKING FACILITIES NET ASSETS

	2008	2007
	Total	Total
Current and Other Assets	\$ 1,257,624	\$ 2,152,925
Capital Assets	17,335,963_	15,967,539
Total Assets	18,593,587	18,120,464
Long-term Liabilities	2,937,127	3,342,755
Other Liabilities	493,344	648,236
Total Liabilities	3,430,471	3,990,991
Net Assets		
Invested in Capital Assets,		
Net of Related Debt	13,983,836	12,562,187
Restricted	554,505	554,318
Unrestricted	624,775	1,012,968
Total Net Assets	\$ 15,163,116	\$ 14,129,473

The decrease in long-term liabilities reflects principal paid during the past year.

Certain proceeds of revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net assets because their use is limited by applicable bond covenants.

At the close of fiscal year 2008, the Parking Facilities reported total operating income of \$133,209 and an increase in net assets of \$1,033,643.

PARKING FACILITIES CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

	2008	2007
	Total	Total
Operating Revenues	\$ 2,141,607	\$ 1,977,757
Operating Expenses	2,008,398	1,410,309
Operating Income	133,209	567,448
Non-operating Expenses	(82,280)	(66,001)
Income Before Transfers	50,929	501,447
Capital Contributions	1,038,559	-0-
Transfers to City of Dubuque	(55,845)	(68,243)
Change in Net Assets	1,033,643	433,204
Net Assets, Beginning	14,129,473	13,696,269
Net Assets, Ending	\$ 15,163,116	\$ 14,129,473

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital assets. The Parking Facilities' investment in capital assets for its operating and construction funds as of June 30, 2008, amounts to \$17,335,963 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery and equipment. Additional information on the Parking Facilities' assets can be found in Note 4 to the financial statements in this report.

CAPITAL ASSETS (net of accumulated depreciation)

	2008	2007
	Total	Total
Land	\$ 1,296,209	\$ 1,296,209
Buildings	20,135,184	20,135,184
Improvements other than buildings	1,933,939	237,121
Machinery and equipment	1,184,471	587,628
Construction in progress	14,910	453,604
Accumulated depreciation	(7,228,750)	(6,742,207)
	\$ 17,335,963	\$ 15,967,539

During fiscal year 2003 the financial statements reflected a transfer in for the completion of the Fourth Street parking ramp. Funding for the ramp was provided by a general obligation bond issue with repayment through tax increment financing. The general obligation bond debt for the ramp is not reflected in these financial statements.

During fiscal year 2009, the financial statements will reflect a transfer in for the completion of the Port of Dubuque Parking Ramp. Funding for the ramp is being provided by Urban Renewal Tax Increment Revenue Bonds. The debt for the ramp will not be reflected in the financial statements.

Long-term debt. At year end the Parking Facilities had \$3,352,127 of debt outstanding. This is a decrease of \$385,628 from June 30, 2007. Additional information on the Parking Facilities' long-term debt can be found in Note 5 to the financial statements in this report.

ECONOMIC FACTORS

Revenue and expenses from parking enforcement activities were reflected with parking facilities beginning in fiscal year ended June 30, 2004. Previously this activity was part of the general fund of the City.

Requests for information. This financial report is designed to provide a general overview of the Parking Facilities' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Dubuque, Finance Director, 50 West 13th Street, Dubuque, Iowa 52001-4864.

STATEMENT OF NET ASSETS

JUNE 30, 2008

ASSETS	
CURRENT ASSETS	
Cash and pooled cash investments	\$ 626,425
Receivables	
Accounts	67,922
Accrued interest	8,772
Total Current Assets	703,119
NON-CURRENT ASSETS	
Restricted cash and pooled cash investments	554,505
Capital assets	
Land	1,296,209
Buildings	20,135,184
Improvements other than buildings	1,933,939
Machinery and equipment	1,184,471
Construction in progress	14,910
Accumulated depreciation	(7,228,750)
Net Capital Assets	17,335,963
Total Non-current Assets	_17,890,468
Total Assets	18,593,587
	(continued)

STATEMENT OF NET ASSETS

JUNE 30, 2008

LIABILITIES

LIABILITIES	
CURRENT LIABILITIES	
Accounts payable	\$ 20,335
Accrued payroll	18,978
General obligation bonds payable	175,000
Revenue bonds payable	240,000
Accrued compensated absences	21,624
Accrued interest payable	10,990
Unearned revenue	6,417
Total Current Liabilities	493,344
NON-CURRENT LIABILITIES	
General obligation bonds payable	
(net of discount of \$5,837 and deferred amount	
on refunding of \$107,036)	2,687,127
Revenue bonds payable	250,000
Total Non-current Liabilities	2,937,127
Total Liabilities	3,430,471
NET ASSETS	
Invested in capital assets, net of related debt	13,983,836
Restricted by bond ordinance	554,505
Unrestricted	624,775
Total Net Assets	\$ 15,163,116

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

OPERATING REVENUES	
Charges for sales and services	\$ 2,137,826
Other	3,781
Total Operating Revenues	2,141,607
OPERATING EXPENSES	
Employee expense	685,305
Utilities	106,753
Repairs and maintenance	108,085
Supplies and services	558,970
Insurance	35,710
Depreciation	513,575
Total Operating Expenses	2,008,398
OPERATING INCOME	133,209
NON-OPERATING REVENUES (EXPENSES)	
Investment earnings	82,432
Interest expense	(164,712)
Total Non-operating Expenses	(82,280)
INCOME BEFORE TRANSFERS	50,929
CAPITAL CONTRIBUTIONS	1,038,559
TRANSFERS TO THE CITY OF DUBUQUE	(55,845)
CHANGE IN NET ASSETS	1,033,643
NET ASSETS, BEGINNING	14,129,473
NET ASSETS, ENDING	\$ 15,163,116

CITY OF DUBUQUE, IOWA PARKING FACILITIES STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from customers	\$ 2,127,773
Cash payments to suppliers for goods and services	(980,112)
Cash payments to employees for services	(690,810)
Other operating receipts	3,781
NET CASH PROVIDED BY OPERATING ACTIVITIES	460,632
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES	
Transfers to the City of Dubuque	(55,845)
CASH FLOWS FROM CAPITAL AND RELATED	
FINANCING ACTIVITIES	
Acquisition and construction of capital assets	(843,440)
Payment of debt	(395,000)
Interest paid	(160,550)
NET CASH USED FOR CAPITAL AND RELATED FINANCING	
ACTIVITIES	(1,398,990)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	95,836
NET DECREASE IN CASH AND CASH EQUIVALENTS	(898,367)
CASH AND CASH EQUIVALENTS, BEGINNING	2,079,297
CASH AND CASH EQUIVALENTS, ENDING	\$ 1,180,930
	(continued)

CITY OF DUBUQUE, IOWA PARKING FACILITIES STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating income Adjustments to reconcile operating income to net cash provided by operating activities	\$ 133,209
Depreciation	513,575
Change in assets and liabilities	
Increase in receivables	(16,470)
Decrease in accounts payable	(170,594)
Decrease in accrued liabilities	(5,505)
Increase in unearned revenue	6,417
Total Adjustments	327,423
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 460,632
NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES	
Contributions of capital assets from other funds	
and outside sources	\$ 1,038,559

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The financial statements include only those funds of the Parking Facilities and are not intended to present all funds of the City of Dubuque, Iowa.

Basis of Accounting

The Parking Facilities' accounting records are maintained on the cash basis. However, for financial reporting purposes, the accounting records have been adjusted to the accrual method, recognizing revenue when earned and expenses when liabilities are incurred.

Budgets and Budgetary Accounting

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis of accounting with an adjustment for accrued payroll following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of expenditures known as functions, not by fund. These nine functions are public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business-type activities.

Deposits and Investments

The Parking Facilities' cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Restricted Assets

Certain proceeds of revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net assets because their use is limited by applicable bond covenants.

Capital Assets

Capital assets include property, plant, and equipment. Capital assets are defined by the government as assets with an initial, individual cost of more than \$20,000 for building assets and \$10,000 for the remaining assets, and an estimated useful life of more than a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2008

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings	40 to 125
Improvements other than buildings	15 to 50
Machinery and equipment	2 to 30

Compensated Absences

The Parking Facilities allow employees to accumulate earned, but unused, vacation and sick pay benefits. Such benefits are accrued when earned and are reported as liabilities.

Equity

Restrictions of net assets represent amounts restricted by applicable bond covenants.

NOTE 2 – DEPOSITS AND INVESTMENTS

The Parking Facilities are authorized by state statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value.

The Parking Facilities' investments are pooled with other investments of the City. It is, therefore, not possible to list the types of investments held by the Parking Facilities at June 30, 2008.

Interest Rate Risk. The City's investment policy limits the investments of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in instruments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

Credit Risk. The City's investment policy limits investments in commercial paper and other corporate debt to the top two highest classifications. The City did not invest in any commercial paper or other corporate debt during the year.

JUNE 30, 2008

Concentration of Credit Risk. The City's investment policy does not allow for a prime bankers' acceptance or commercial paper and other corporate debt balances to be greater than ten percent of its total deposits and investments. The policy also limits the amount that can be invested in a single issue to five percent of its total deposits and investments. The City held no such investments during the year.

Custodial Credit Risk – Deposits. In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City's deposits are entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

Custodial Credit Risk – Investments. For an investment, this is the risk that, in the event of the failure the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City had no custodial risk with regards to investments, since all investments were held by the City or the agent in the City's name.

NOTE 3 – TRANSFERS

Transfers for the year ended June 30, 2008, consisted of the following:

Transfers from Parking Facilities to:	
General	\$ 9,900
General construction	 45,945
	\$ 55.845

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2008, was as follows:

	Beginning			Ending
	Balance	<u>Increases</u>	Decreases	Balance
Capital assets, not being depreciated:				
Land	\$ 1,296,209	- \$	\$ -	\$ 1,296,209
Construction in progress	453,604	1,055,723	(1,494,417)	14,910
Total capital assets, not being depreciated	1,749,813	1,055,723	(1,494,417)	1,311,119
Capital assets, being depreciated:				
Buildings	20,135,184	. <u>.</u>	-	20,135,184
Improvements other than buildings	237,121	1,696,818	_	1,933,939
Machinery and equipment	587,628	623,875	(27,032)	1,184,471
Total capital assets, being depreciated	20,959,933	2,320,693	(27,032)	23,253,594

Less accumulated depreciation for:	Beginning Balance	Increases	Decreases	Ending Balance
Buildings Improvements other than buildings	\$ (6,273,141) (116,109)	\$ (433,685) (35,862)	\$ - -	\$ (6,706,826) (151,971)
Machinery and equipment	(352,957)	(44,028)	27,032	(369,953)
Total accumulated depreciation	(6,742,207)	(513,575)	27,032	(7,228,750)
Total capital assets, being depreciated, ne	t <u>14,217,726</u>	1,807,118		16,024,844
Capital assets, net	<u>\$ 15,967,539</u>	\$ 2,862,841	\$ (1,494,417)	<u>\$ 17,335,963</u>

NOTE 5 – LONG-TERM DEBT

General Obligation Bonds. The City issued general obligation bonds to provide financing for the acquisition and construction of parking facilities.

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds were issued as serial bonds with varying amounts of principal maturing annually and with interest payable semi-annually. General obligation bonds outstanding at June 30, 2008, are as follows:

Purpose	Date of Issue	Maturity Dates	Interest Rates	 Amount Originally <u>Issued</u>		Amount Outstanding End of Year
Corporate purpose	06/01/00 04/03/06	06/01/02-06/01/09 06/01/07-06/01/21	5.80% 3.60-4.20%	\$ 2,750,000 910,000	\$	125,000 825,000
Corporate purpose – refunding	04/03/06	06/01/10-06/01/20	3.65-4.10%	 2,025,000		2,025,000
				\$ 5,685,000	<u>\$</u>	2,975,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

Fiscal Year Ending June 30	<u>Principal</u>		Interest		
2009	\$ 175,00	o \$	119,725		
2010	144,78	7	110,675		
2011	152,660)	105,390		
2012	155,533		99,741		
2013	161,27		93,909		
2014-2018	1,152,23		372,119		
2019-2021	1,033,51		69,298		
Total	\$ 2,975,000	<u> </u>	970,857		

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2008

Revenue Bonds. The City issued parking revenue bonds to provide financing for the acquisition and construction of parking facilities. These bonds were issued as serial bonds with varying amounts of principal maturing annually and with interest payable semi-annually. Parking revenue bonds outstanding at June 30, 2008, are as follows:

Purpose	Date of Issue	Maturity Dates	Interest Rates	Amount OriginallyIssued	Amount Outstanding End of Year
Parking facilities	03/01/98	05/01/05-05/01/10	4.70-4.75%	<u>\$ 2,515,000</u>	<u>\$ 490,000</u>

Revenue bond debt service requirements to maturity are as follows:

Fiscal Year Ending June 30	Principal	Interest		
2009 2010	\$ 240,000 250,000	\$ 23,155 11,875		
Total	\$ 490,000	\$ 35,030		

The resolution providing for the issuance of the revenue bonds includes the following provisions:

- a. A sum equal to one-tenth (1/10) of the principal of all bonds maturing on May 1 next succeeding, plus a sum equal to one-fifth (1/5) of the interest coming due on the next succeeding interest payment date on all of the then outstanding bonds, shall be set aside into a restricted sinking account from the net revenue of the Operating Fund until the full amount of such installments is on hand.
- b. A restricted reserve account shall maintain the lesser of 1) the maximum amount of principal and interest coming due in any fiscal year; or 2) ten percent of the proceeds of the sale of the bonds.
- c. \$5,000 shall be set apart and paid into a restricted depreciation account from the balance of the net off-street parking revenues and net on-street parking revenues remaining after first making the required payments into the sinking account and the reserve account on the first day of each month of each year up to a maximum of \$250,000.

Changes in Long-term Liabilities. Long-term liability activity for the year ended June 30, 2008, was as follows:

	 Beginning Balance		Additions		Reductions		Ending Balance	_	Oue Within One Year
General obligation bonds	\$ 3,140,000	\$	-	\$	(165,000)	\$	2,975,000	\$	175,000
Less: Unamortized discounts	(6,290)		_		453		(5,837)		_
Deferred amount on	(0,250)				133		(5,657)		
refunding	 (115,955)				8,919		(107,036)		
Total general obligation bonds	3,017,755		_		(155,628)		2,862,127		175,000
Revenue bonds	 720,000		-	_	(230,000)	_	490,000		240,000
Compensated absences	 29,393		21,624		(29,393)		21,624		21,624
	\$ 3,767,148	<u>\$</u>	21,624	<u>\$</u>	(415,021)	<u>\$</u>	3,373,751	<u>\$</u>	436,624

In a prior year, the Parking Facilities defeased general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the Parking Facilities' financial statements. On June 30, 2008, \$2,025,000 of bonds outstanding are considered defeased. These bonds will remain outstanding until they are called on June 1, 2009.

NOTE 6 - PENSION AND RETIREMENT BENEFITS

The Parking Facilities of the City of Dubuque, Iowa, contribute to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.90% of their annual covered salary, and the Parking Facilities are required to contribute 6.05% of annual covered payroll. Contribution requirements are established by state statute. The Parking Facilities' contributions to IPERS for the years ended June 30, 2008, 2007, and 2006, were \$26,571, \$23,221, and \$23,798, respectively, equal to the required contributions for each year.

NOTE 7 – LEGAL COMPLIANCE WITH BUDGET

The City of Dubuque, Iowa, adopts a budget annually as required by Iowa law. The budget, which is prepared on the cash basis of accounting with an adjustment for accrued payroll, includes those funds of the Parking Facilities.

As required by Iowa law, the City prepares its budget based upon nine major classes of expenditures known as functions, not by individual fund. Therefore, the City must amend the budget only if the entire City's function amounts will be exceeded. For the year ended June 30, 2008, the City's actual disbursements were less than budgeted amounts for the business-type activities function.

NOTE 8 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance and participates in a local government risk pool.

The City of Dubuque has established a Health Insurance Reserve Fund for insuring benefits provided to City employees and covered dependents which is included in the Internal Service Fund Type. Health benefits were self-insured up to an individual stop loss amount of \$85,000 and an aggregate stop loss of \$6,075,095 for 2008. Coverage from a private insurance company is maintained for losses in excess of the stop loss amount. All claims handling procedures are performed by a third-party claims administrator. Incurred but not reported claims have been accrued as a liability based upon the claims administrator's estimate. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. The estimated liability does not include any allocated or unallocated claims adjustment expense.

The City of Dubuque has established a Workers' Compensation Reserve Fund for insuring benefits provided to City employees which is included in the Internal Service Fund Type. Workers' compensation benefits were self-insured up to a specific stop loss amount of \$450,000, and an aggregate stop loss consistent with statutory limits for 2008. Coverage from a private insurance company is maintained for losses in excess of the stop loss amount. All claims handling procedures are performed by a third-party claims administrator. Incurred but not reported claims have been accrued as a liability based upon the claims administrator's estimate. Settled claims have not exceeded commercial coverage in any of the last three fiscal years. The estimated liability does not include any allocated or unallocated claims adjustment expense.

All funds of the City participate in both programs and make payments to the Health Insurance Reserve Fund and the Workers' Compensation Reserve Fund based on actuarial estimates of the amounts needed to pay prior- and current-year claims.

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 570 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine, and boiler/machinery. The City acquires automobile physical damage coverage through the Pool. All other property, inland marine, and boiler/machinery insurance is acquired through commercial insurance. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions. The City has property insurance in addition to the Pool.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. The next \$2,650,000 in claims are covered with another pool (APEEP). Claims exceeding \$3,000,000 are reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual-member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2008, settled claims have not exceeded the risk pool or reinsurance company coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

CITY OF DUBUQUE, IOWA PARKING FACILITIES COMBINING STATEMENT OF NET ASSETS JUNE 30, 2008

ASSETS	Operating Fund	Construction Fund	Total
CURRENT ASSETS			
Cash and pooled cash investments	\$ 202,696	\$ 423,729	\$ 626,425
Receivables			
Accounts	67,922	-	67,922
Accrued interest	8,772		8,772
Total Current Assets	279,390	423,729	703,119
NON-CURRENT ASSETS			
Restricted cash and pooled cash investments	554,505		554,505
Capital assets			
Land	1,296,209		1,296,209
Buildings	20,135,184	_	20,135,184
Improvements other than buildings	1,933,939	_	1,933,939
Machinery and equipment	1,184,471	_	1,184,471
Construction in progress	_	14,910	14,910
Accumulated depreciation	(7,228,750)		(7,228,750)
Net Capital Assets	17,321,053	14,910	17,335,963
Total Non-current Assets	17,875,558	14,910	17,890,468
Total Assets	18,154,948	438,639	18,593,587
			(continued)

CITY OF DUBUQUE, IOWA PARKING FACILITIES COMBINING STATEMENT OF NET ASSETS JUNE 30, 2008

	Operating Fund	Construction Fund	Total
LIABILITIES			
CURRENT LIABILITIES			
Accounts payable	\$ 9,945	\$ 10,390	\$ 20,335
Accrued payroll	18,978	-	18,978
General obligation bonds payable	175,000	-	175,000
Revenue bonds payable	240,000	-	240,000
Accrued compensated absences	21,624		21,624
Accrued interest payable	10,990	-	10,990
Unearned revenue	6,417		6,417
Total Current Liabilities	482,954	10,390	493,344
NON-CURRENT LIABILITIES			
General obligation bonds payable			
(net of discount of \$5,837 and deferred amount			
on refunding \$107,036)	2,687,127	_	2,687,127
Revenue bonds payable	250,000	-	250,000
Total Non-current Liabilities	2,937,127		2,937,127
Total Liabilities	3,420,081	10,390	3,430,471
NET ASSETS			
Invested in capital assets, net of related debt	13,983,836	-	13,983,836
Restricted by bond ordinance	554,505	-	554,505
Unrestricted	196,526	428,249	624,775
Total Net Assets	\$ 14,734,867	\$ 428,249	\$15,163,116

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

ODED A TINIC DELVEN WES	Operating Fund	Construction Fund	Total
OPERATING REVENUES	ф 2.127.02 <i>(</i>	Ф	Ф. 0.127.026
Charges for sales and services Other	\$ 2,137,826 3,781	\$ -	\$ 2,137,826 3,781
Total Operating Revenues		•	
Total Operating Revenues	2,141,607		2,141,607
OPERATING EXPENSES			
Employee expense	685,305	-	685,305
Utilities	106,753	-	106,753
Repairs and maintenance	108,085	-	108,085
Supplies and services	276,067	282,903	558,970
Insurance	35,710	-	35,710
Depreciation	513,575		513,575
Total Operating Expenses	1,725,495	282,903	2,008,398
OPERATING INCOME (LOSS)	416,112	(282,903)	133,209
NON-OPERATING REVENUES (EXPENSES)			
Investment earnings	72,953	9,479	82,432
Interest expense	(164,712)	-	(164,712)
Total Non-operating Revenues (Expenses)	(91,759)	9,479	(82,280)
INCOME (LOSS) BEFORE TRANSFERS	324,353	(273,424)	50,929
CAPITAL CONTRIBUTIONS	1,038,559	-	1,038,559
TRANSFERS FROM (TO) OTHER FUNDS	328,515	(328,515)	-
TRANSFERS TO THE CITY OF DUBUQUE	M	(55,845)	(55,845)
CHANGE IN NET ASSETS	1,691,427	(657,784)	1,033,643
NET ASSETS, BEGINNING	13,043,440	1,086,033	14,129,473
NET ASSETS, ENDING	\$ 14,734,867	\$ 428,249	\$ 15,163,116

CITY OF DUBUQUE, IOWA PARKING FACILITIES BOND ORDINANCE REQUIREMENTS JUNE 30, 2008

Following is a summary of the bond ordinance requirements of the parking revenue refunding bond issue dated March 1, 1998.

- 1. A sum equal to one-tenth (1/10) of the principal of all bonds maturing on May 1 next succeeding, plus a sum equal to one-fifth (1/5) of the interest coming due on the next succeeding interest payment date on all of the then outstanding bonds, shall be set aside into a restricted sinking account from the net revenue of the Operating Fund until the full amount of such installments is on hand.
- 2. A restricted reserve account shall maintain the lesser of 1) the maximum amount of principal and interest coming due in any fiscal year; or 2) ten percent of the proceeds of the sale of the bonds.
- 3. \$5,000 shall be set apart and paid into a restricted depreciation account from the balance of the net off-street parking revenues and net on-street parking revenues remaining after first making the required payments into the sinking account and the reserve account on the first day of each month of each year up to a maximum of \$250,000.
- 4. The City will cause an audit of such books and accounts of the Parking Facilities to be made by a certified public accountant not in the regular employ of the City showing the receipts and disbursements for each account of the Parking Facilities. The audit report required shall include, but not be limited to, the following:
 - a. An evaluation of the manner in which the City has complied with the covenants of this resolution, including particularly the rate covenants included herein;
 - b. A statement of net revenues and current expenses;
 - c. Analyses of each fund and account created, including deposits, withdrawals, and beginning and ending balances;
 - d. A statement of net assets;
 - e. The rates in effect at the end of the fiscal year, and the number of customers of the Parking Facilities;
 - f. A schedule of insurance policies and fidelity bonds in force at the end of the fiscal year, showing with respect to each policy and bond the nature of the risks covered, the limits of liability, the name of the insurer, and the expiration date;
 - g. An evaluation of the issuer's system of internal financial controls and the sufficiency of fidelity bond and insurance coverage in force;
 - h. The names and titles of the principal officers of the City; and
 - i. A general statement covering any events or circumstances which might affect the financial status of the Parking Facilities.

SCHEDULE OF INSURANCE COVERAGE FOR THE FISCAL YEAR ENDED JUNE 30, 2008

At June 30, 2008, the property of the Parking Facilities was insured through a blanket fire and extended coverage policy with the Cincinnati Insurance Company in the amount of \$28,893,547. This policy expired July 1, 2008. The Parking Facilities were also insured against general, vehicle, and personal liability through the Iowa Communities Assurance Pool. These policies expired July 1, 2008. Also in force at June 30, 2008, was a self-funded workers' compensation plan and an employers' liability policy which expired July 1, 2008.

Listed below is a detailed schedule of the policies in effect at June 30, 2008:

FIRE AND EXTENDED COVERAGE

	VALUES			
Description	Building and Structure	Contents	Total	
Concrete Parking Ramp 601-795 Iowa Street	\$ 8,540,093	\$ 12,102	\$ 8,552,195	
Concrete Parking Ramp 801-899 Locust Street	6,012,225	49,886	6,062,111	
Concrete Parking Ramp 501-599 Iowa Street	8,540,093	-	8,540,093	
Concrete Parking Ramp 100 West Fourth Street	5,739,148		5,739,148	
	<u>\$ 28,831,559</u>	<u>\$ 61,988</u>	\$ 28,893,547	

BUSINESS INCOME

on earnings – \$297,900* at 601-795 Iowa Street – 80% co-insurance.

on earnings – \$221,500* at 801-899 Locust Street – 80% co-insurance.

on earnings – \$297,270* at 501-599 Iowa Street – 80% co-insurance.

on earnings – \$180,000* at 100 West Fourth Street – 80% co-insurance.

^{*} No change per Friedman Insurance.

SCHEDULE OF INSURANCE COVERAGE (continued) FOR THE FISCAL YEAR ENDED JUNE 30, 2008

SYSTEMS BREAKDOWN COVERAGE – EQUIPMENT

Each Occurrence

\$ 2,500,000

GENERAL LIABILITY INSURANCE BODILY INJURY – PROPERTY DAMAGE – PRODUCTS ICAP

Each Occurrence

\$ 12,000,000

VEHICLES ICAP

Each Occurrence

\$ 12,000,000

EXCESS WORKERS' COMPENSATION & EMPLOYERS' LIABILITY

Each Accident

\$ 450,000 Retention

Each Disease Limit \$ 450,000 Retention Workers' Compensation - Statutory

Employers' Liability

\$ 1,000,000

FIDELITY BOND COVERAGE

Each employee

\$ 100,000

City Manager, Budget Director, Finance Director, and Assistant Finance Director - \$900,000 additional.

The above insurance policies have been renewed through July 1, 2009.

CITY OF DUBUQUE, IOWA PARKING FACILITIES SCHEDULE OF STATISTICAL DATA

FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Number of Customers: (Estimated)	
Locust Ramp: Cash customers Monthly customers, rental spaces	28,432 385
Iowa Ramp: Cash customers Monthly customers, rental spaces	45,364 447
Fourth Street Ramp: Cash customers Monthly customers, rental spaces	8,466 180
Fifth Street Ramp: Cash customers Monthly customers, rental spaces	N/A 674
Rates in Effect per Month:	
Locust Ramp: Reserved stalls (Bay) Reserved stalls (Undercover) Roof stalls	\$ 60 55 43
Iowa Ramp: Reserved stalls Top of ramp stalls	55 43
Fourth Street Ramp: Non-assigned stalls	40
Fifth Street Ramp: Non-assigned stalls	47
Other: Residential Street Meters Lot #1 Lot #2 Lot #3 Lot #4 Lot #10 Lot #12 Federal Building Lot	50.00/qtr 32 32 37 32 42 30 37
N/A = Not Applicable	



REPORT ON BOND ORDINANCE COMPLIANCE

To the Honorable Mayor and Members of the City Council:

We have audited the financial statements of the Parking Facilities of the City of Dubuque, Iowa, as of June 30, 2008, and for the year then ended, and have issued our report thereon dated December 16, 2008. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

In the course of our audit, nothing came to our attention that caused us to believe there had been a lack of compliance with the accounting or reporting requirements of the bond ordinance governing the parking revenue refunding bond issue dated March 1, 1998.

Dubuque, Iowa

December 16, 2008

Side Sailly LLP



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the Parking Facilities of the City of Dubuque, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the Parking Facilities' basic financial statements listed in the table of contents, and have issued our report thereon dated December 16, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Parking Facilities' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the Parking Facilities' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Parking Facilities' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency, including a deficiency we consider to be a material weakness.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Parking Facilities' ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of the Parking Facilities' financial statements that is more than inconsequential will not be prevented or detected by the Parking Facilities' internal control. We consider the deficiency in internal control described in Part I of the accompanying Schedule of Findings and Responses to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the Parking Facilities' internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Parking Facilities' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the Parking Facilities' operations for the year ended June 30, 2008, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Parking Facilities and are reported in Part II of the accompanying Schedule of Findings and Responses. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The Parking Facilities' responses to findings identified in our audit are described in the accompanying Schedule of Findings and Responses. While we have expressed our conclusions on the Parking Facilities' responses, we did not audit the Parking Facilities' responses, and accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the City of Dubuque and other parties to whom the City of Dubuque may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Dubuque during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Edde Sailly LLP
Dubuque, Iowa

December 16, 2008

CITY OF DUBUQUE, IOWA PARKING FACILITIES SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Part I: Findings Related to the Financial Statements:

SIGNIFICANT DEFICIENCY/MATERIAL WEAKNESS

I-A-08 Preparation of Financial Statements — As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

<u>Recommendation</u> — We recognize that with a limited number of office employees, preparation of the financial statements is difficult. However, we recommend that Parking Facilities officials continue reviewing operating procedures in order to obtain the maximum internal control possible under the circumstances.

Response – The American Institute of Certified Public Accountants implemented a new auditing standard in 2007. There have been no changes in city procedures. The cost benefit analysis reflects that the City continue with the current contractual agreement that the CPA firm prepare our financial statements.

<u>Conclusion</u> – Response accepted.

Part II: Other Findings Related to Statutory Reporting:

- II-A-08 <u>Certified Budget</u> For the City of Dubuque as a whole, disbursements of the business-type activities during the year ended June 30, 2008, did not exceed the amounts budgeted.
- II-B-08 <u>Questionable Expenditures</u> No expenditures that fail to meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.
- II-C-08 <u>Travel Expense</u> No expenditures of Parking Facilities money for travel expenses of spouses of Parking Facilities officials or employees were noted.
- II-D-08 <u>Business Transactions</u> No business transactions between the Parking Facilities and its officials or employees were noted.
- II-E-08 <u>Bond Coverage</u> Surety bond coverage of Parking Facilities officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-F-08 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-G-08 <u>Revenue Bonds</u> The provisions of the Parking Facilities' Revenue Refunding Bond resolution have been met for the year ended June 30, 2008.
- II-H-08 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.